

# Assemblymember Tom Ammiano, 13th Assembly District

# AB 1081 - TRUST Act

## IN BRIEF

This bill will reform California's participation in the federal government's controversial "Secure Communities" (S-Comm) program and will provide essential safeguards to address serious concerns raised over the program's detrimental effects on public safety, community policing and civil liberties.

# THE ISSUE

While U.S Immigration and Customs Enforcement's (ICE) stated mission for S-Comm is to target serious offenses, the program casts far too wide a net. ICE's own data shows that in California seven out of ten of the over 63,000 Californians deported under S-Comm had no convictions or were accused only of minor offenses. Unfortunately, this means immigrant residents who are victims or witnesses to a crime now fear cooperating with police since any contact with law enforcement can result in separation from their families and deportation. Even U.S. citizens, survivors of domestic violence, and immigrants arrested only for selling street food without a permit have been unfairly detained due to S-Comm.

In addition to the public safety concerns, S-Comm has also failed to provide accountability and transparency. ICE has given contradictory and inconsistent answers to questions from Congress, media, and local officials regarding the participation of unwilling jurisdictions. For this reason U.S. Representative Zoe Lofgren has requested the Inspector General to conduct an official investigation into the false and misleading statements that were made in connection with the deployment of S-Comm.

Forcing this problematic program on localities against their will creates an undue burden and jeopardizes local community policing strategies. Localities internalize the cost of submitting to ICE detainer requests triggered by the program, which ask local authorities to hold individuals in local jails for a longer period of time so they can be picked up for deportation. However, federal courts and ICE itself have confirmed that these civil immigration detainer requests are voluntary, not mandatory.

#### <sup>1</sup> U.S. Immigration and Customs Enforcement, Secure Communities IDENT IAFIS Interoperability Monthly Statistics October 27, 2008 through Feb. 28, 2011.

#### THE SOLUTION

The Transparency and Responsibility Using State Tools (TRUST) Act will rebuild the trust that S-Comm has undermined between immigrant communities and local police by establishing standards for responding to burdensome detainer requests. Specifically, the bill:

- Establishes standards for local governments to ensure that an individual can only be detained if that individual has been convicted of a serious or violent felony.
- Provides key safeguards against profiling and the wrongful detention of citizens. Localities that detain individuals with serious convictions for deportation will develop plans to ensure citizens are not subject to immigration holds, guard against profiling, and ensure crime victims are not discouraged from reporting crimes.

These standards will prevent the prolonged detention of people who would otherwise be released from custody if it were not for ICE's request. This bill will ease the unfair burden currently placed on local governments and bring participation in S-Comm back in line with the program's original stated goals of focusing on individuals with serious felony convictions.

#### BACKGROUND

S-Comm is an ICE program that enlists local law enforcement to engage in civil immigration enforcement through the sharing of biometric data at the point of arrest. The program automatically leads to investigation of the immigration background of every individual, citizen or non-citizen, at the point of arrest by electronically crosschecking fingerprints through an immigration database. If there is a match in the flawed database, ICE then sends a detainer request, asking localities to detain an individual for extra time, at local expense, so they can be picked up for deportation.

## **SUPPORT**

Asian Law Caucus, co-sponsor
National Day Laborer Organizing Network, co-sponsor
California Immigrant Policy Center, co-sponsor
Councilmember Rebecca Kaplan, Oakland
Chief of Police Howard Jordan, Oakland
Chief of Police (Retired) Arturo Venegas, Sacramento
Mayor Gayle McLaughlin, Richmond
Mayor Luis Molina, Patterson
Supervisor David Campos, San Francisco – District 9
Supervisor Efren Carrillo, Sonoma – District 5

Supervisor George Shirakawa, Santa Clara – District 2 American Civil Liberties Union

American Friends Service Committee, San Diego

Asian Pacific American Legal Center

Binational Front of Indigenous Organizations (FIOB)

Blacks in Law Enforcement of America

Casa De Esperanza

Centro Laboral de Graton

Coalition for Humane Immigrant Rights of Los Angeles Committee for Immigrant Right of Sonoma County

Community Action Board of Santa Cruz County, Inc. Communities Organized to Support Adult Schools

Human Relations Network of Butte County

Council on American-Islamic Relations California

Law Office of Alicia Roman

Long Beach Immigrant Rights Coalition

Mexican American Political Association (MAPA) - San

Joaquin Valley Region

Mujeres Unidas y Activas National Immigration Law Center

OMID Advocates for Human Rights

Orange County May Day Coalition

Peninsula Interfaith Action

Rhema Word of Faith

Santa Rosa-Sonoma County NAACP

Unitarian Universalists of San Mateo

West Contra Costa Unified School District

WOMAN Inc.

Young Workers United

\*\*\*Supporters of a previous version of the bill\*\*\*

Alameda County Board of Supervisors

Berkeley City Council

City Attorney Dennis Herrera, San Francisco

City of Berkeley

City of Oakland

City of San Pablo City Council

City of Watsonville

County of Santa Clara Board of Supervisors

Sheriff Michael Hennessey, San Francisco

Sheriff E.G. Prieto, Yolo County

Supervisor Doreen Farr, Santa Barbara – District 3

Supervisor Eric Mar, San Francisco - District 1

Supervisor Gloria Molina, Los Angeles - District 1

Supervisor Greg Caput, Santa Cruz - District 4

Supervisor Salud Carbajal, Santa Barbara - District 1

African Advocacy Network

Alameda Labor Council, AFL-CIO

Alliance of South Asian Taking Action (ASATA)

American Friends Service Committee, Pacific Mountain Region

Anti-Defamation League

Arab Resource and Organizing Center

Asian Americans for Civil Rights & Equality

Asian Americans for Community Involvement (AACI)

Asian Law Alliance

Asian Pacific Islander Justice Coalition

Bad Boy Bail Bonds

California Labor Federation

California State Council of the Service Employees

International Union (SEIU)

California Partnership to End Domestic Violence

California Public Defenders Association

Californians United for a Responsible Budget

Canal Alliance

Central American Resource Center

Centro Legal de la Raza

Centro Laboral de Graton (Graton Day Labor Center)

Chinese for Affirmative Action (CAA)

Community Legal Services in East Palo Alto

Community United Against Violence

Congregations Organizing for Renewal and our Clergy Coalition

Contra Costa Interfaith Supporting Community Organization (CCISCO)

Critical Resistance

Diocese of San Bernardino, Justice for Immigrations

Campaign

Diocese of San Jose, Justice for Immigrants Steering

Committee

East Bay Interfaith Immigration Coalition

Enlace

**Equality California** 

Filipino Advocates for Justice

Hayward Day Labor Center

Immigration Center for Women and Children

Immigrant Legal Resource Center

Institute of Popular Education of Southern California

International Institute of the Bay Area

Iranian American Bar Association, Northern California

Chapter

Jewish Community Relations Council

La Raza Centro Legal, Inc.

LYRIC (Lavender Youth Recreation and Information

Center)

Lawyers' Committee for Civil Rights of the San

Francisco Bay Area

Legal Services for Prisoners With Children

Los Angeles Federation of Labor, AFL-CIO

Mexican American Legal Defense and Educational Fund

National Center for Lesbian Rights

National Lawyers Guild San Francisco Bay Area chapter

National Network for Immigrant and Refugee Rights

Nicaragua Center for Community Action

Nuestra Casa

Oakland Community Organizations

People Organizing to Demand Environmental and

Economic Right (PODER)

PICO California

Pomona Economic Opportunity Center

PUEBLO Action Fund

San Francisco La Raza Lawyers Association

San Francisco Pride at Work and HAVOQ (Horizontal

Alliance of Very Organized Queers)

Services Immigrant Rights and Education Network

(SIREN)

Silicon Valley Alliance for Immigration Reform Silicon Valley Community Foundation St. Joseph, The Worker Church Social Justice Committee

Street Level Health Project
The Bar Association of San Francisco
The Council of Mexican Federations (COFEM)
The East Bay Refugee Forum
UNITE HERE Local 2850
United Food & Commercial Workers Union, Local 5
Numerous Individuals

# FOR MORE INFORMATION

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